

General Assembly

Raised Bill No. 6481

January Session, 2009

LCO No. 3618

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Referred to Committee on Banks

Introduced by: (BA)

AN ACT CONCERNING THE EMERGENCY MORTGAGE ASSISTANCE PROGRAM.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subdivision (7) of section 8-265cc of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective July
- 3 1, 2009):
- 4 (7) "Financial hardship due to circumstances beyond the
- 5 mortgagor's control" means: (A) A significant reduction [of at least
- 6 twenty-five per cent] of aggregate family household income [which
- 7 reasonably cannot be or could not have been alleviated by the
- 8 liquidation of assets by the mortgagor] as determined by the
- 9 <u>Connecticut Housing Finance Authority</u>, including, but not limited to,
- 10 a reduction resulting from (i) unemployment or underemployment of
- one or more of the mortgagors; (ii) a loss, reduction or delay in receipt
- 12 of such federal, state or municipal benefits as Social Security,
- 13 supplemental security income, public assistance and government
- 14 pensions; (iii) a loss, reduction or delay in receipt of such private
- 15 benefits as pension, disability, annuity or retirement benefits; (iv)
- 16 divorce or a loss of support payments; (v) disability, illness or death of

17 a mortgagor; (vi) uninsured damage to the mortgaged property which 18 affects liveability and necessitates costly repairs; or (vii) expenses 19 related to the disability, illness or death of a member of the 20 mortgagor's family, but is not related to accumulation of installment 21 debt incurred for recreational or nonessential items prior to the 22 occurrence of the alleged circumstances beyond the mortgagor's 23 control in an amount that would have caused the mortgagor's total 24 debt service to exceed sixty per cent of aggregate family income at that 25 time; or (B) a significant increase in the dollar amount of the periodic 26 payments required by the mortgage or of other housing-related costs, 27 including, but not limited to, the cost of heat or utilities.

- Sec. 2. Subsection (b) of section 8-265dd of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2009):
- (b) Notwithstanding any provision of the general statutes, or any rule of law to the contrary, on and after July 1, 2008, no [judgment of strict foreclosure nor any judgment ordering a foreclosure sale shall be entered in any] action [instituted] shall be commenced by the mortgagee to foreclose a mortgage commenced on or after such date, for the foreclosure of an eligible mortgage unless (1) notice to the mortgagor has been given by the mortgagee in accordance with section 8-265ee, as amended by this act, and the time for response has expired, and (2) a determination has been made on the mortgagor's application for emergency mortgage assistance payments in accordance with section 8-265ff, as amended by this act, or the applicable time periods set forth in sections 8-265cc to 8-265kk, inclusive, as amended by this act, have expired, whichever is earlier. For purposes of this section and sections 8-265ee to 8-265kk, inclusive, as amended by this act, an "eligible mortgage" is a mortgage which satisfies the standards contained in subdivisions (1), (3), (8) and (10) to (13), inclusive, of subsection [(d)] (e) of section 8-265ff, as amended by this act.
- Sec. 3. Section 8-265ee of the general statutes is repealed and the

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49 following is substituted in lieu thereof (*Effective July 1, 2009*):

- (a) On and after July 1, 2008, a mortgagee who desires to foreclose upon a mortgage which satisfies the standards contained in subdivisions (1), (3), (10), (11) and (12) of subsection [(d)] (e) of section 8-265ff, as amended by this act, shall give notice to the mortgagor by registered, or certified mail, postage prepaid at the address of the property which is secured by the mortgage. No such mortgagee may commence a foreclosure of a mortgage prior to mailing such notice. Such notice shall advise the mortgagor of his delinquency or other default under the mortgage and shall state that the mortgagor has sixty days from the date of such notice in which to (1) have a face-to-face meeting, telephone or other conference acceptable to the authority with the mortgagee or a face-to-face meeting with a consumer credit counseling agency to attempt to resolve the delinquency or default by restructuring the loan payment schedule or otherwise, and (2) contact the authority, at an address and phone number contained in the notice, to obtain information and apply for emergency mortgage assistance payments if the mortgagor and mortgagee are unable to resolve the delinquency or default.
- (b) [If] Except in cases in which the mortgagee refuses to meet with the mortgagor, if the mortgagor fails to meet with the mortgagee or comply with any of the time limitations specified in the notice as provided in subsection (a) of this section, or if the mortgagor's application is not filed by the date thirty days after the date of any default in payment under an agreement as provided in subsection (c) of this section or if the mortgagor's application for emergency mortgage assistance payments is not approved by the date thirty calendar days after the date of receipt of the mortgagor's application in accordance with the provisions of section 8-265ff, as amended by this act, the foreclosure of the mortgagor's mortgage may, at any time thereafter, except as provided in subsection (e) of this section, continue without any further restriction or requirement under the provisions of sections 8-265cc to 8-265kk, inclusive, as amended by this act, provided

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the mortgagee files an affidavit with the court stating the notice provisions of subsection (a) of this section have been complied with and that either the mortgagor failed to meet with the mortgagee or failed to comply with all of the time limitations specified in the notice as provided in subsection (a) of this section or that the mortgagor's application for emergency assistance payments was not approved by the date thirty calendar days after the date of receipt of the mortgagor's application, or that a determination of ineligibility was made.

- (c) If, after a face-to-face meeting, telephone or other conference acceptable to the authority, as provided in subsection (a) of this section, the mortgagor and the mortgagee reach an agreement to resolve the delinquency or default and, because of financial hardship due to circumstances beyond the mortgagor's control, the mortgagor is unable to fulfill the obligations of the agreement, the mortgagor may apply to the authority for emergency mortgage assistance payments under sections 8-265cc to 8-265kk, inclusive, as amended by this act, by the date thirty days after the date of any default in payment under the agreement. The mortgagee shall not be required to send any additional notice to the mortgagor other than the notice required under subsection (a) of this section.
- (d) No person receiving financial relief under sections 8-265cc to 8-265kk, inclusive, <u>as amended by this act</u>, may file a defense, counterclaim or set-off to any action for foreclosure of the mortgage for which such financial relief was provided.
- (e) Nothing in sections 8-265cc to 8-265kk, inclusive, as amended by this act, shall prevent a mortgagor from exercising rights that may exist under the foreclosure mediation program and those rights may be exercised concurrently with the rights afforded under sections 8-265cc to 8-265kk, inclusive, as amended by this act, provided the exercise of rights under the foreclosure mediation program shall not cause a delay in the determination under subsection [(d)] (e) of section

- 8-265ff, as amended by this act. Nothing in sections 8-265cc to 8-265kk,
- inclusive, as amended by this act, shall prevent a mortgagor from
- applying or reapplying and being considered for emergency mortgage
- assistance if such mortgagor is referred to the emergency mortgage
- 118 <u>assistance program by the foreclosure mediation program.</u>
- Sec. 4. Section 8-265ff of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2009*):

- (a) Any mortgagor may apply for emergency assistance payments
- 123 under sections 2-265cc to 8-265kk, inclusive, as amended by this act,
- 124 provided such mortgagor (1) has received notice of intent to foreclose
- as provided in section 8-265ee, as amended by this act, or (2) is sixty
- days or more delinquent on a mortgage. As part of the application
- process, the authority may refer the applicant to a counseling agency
- 128 <u>approved by the United States Department of Housing and Urban</u>
- 129 <u>Development.</u>
- [(a)] (b) If the mortgagor applies for emergency mortgage assistance
- payments under sections 8-265cc to 8-265kk, inclusive, <u>as amended by</u>
- 132 <u>this act,</u> the authority shall, no later than eight business days after the
- date of receipt of such application, notify all of the mortgagees listed
- 134 on the application holding a mortgage on the mortgagor's real
- 135 property.
- [(b)] (c) The mortgagor shall apply for a loan on the form provided
- 137 by the authority. The mortgagor shall complete and sign the
- application subject to the penalty for false statement under section 53a-
- 139 157b.
- [(c)] (d) The mortgagor shall provide the authority with full
- 141 disclosure of all assets and liabilities, whether singly or jointly held,
- and all household income regardless of source. For purposes of this
- subsection, both of the following are included as assets:
- 144 (1) The sum of the household's savings and checking accounts,

- market value of stocks, bonds and other securities, other capital investments, pensions and retirement funds, personal property and equity in real property including the subject mortgage property.
- 148 Income derived from family assets shall be considered as income.
- 149 Equity is the difference between the market value of the property and
- 150 the total outstanding principal of any loans secured by the property
- and other liens.

- (2) Lump-sum additions to family assets such as inheritances, capital gains, insurance payments included under health, accident, hazard or worker's compensation policies and settlements, verdicts or awards for personal or property losses or transfer of assets without consideration within one year of the time of application. Pending claims for such items must be identified by the homeowner as contingent assets.
- [(d)] (e) The authority shall make a determination of eligibility for emergency mortgage assistance payments by the date thirty calendar days after the date of receipt of the mortgagor's application. During said thirty-day period no judgment of strict foreclosure or any judgment ordering foreclosure by sale shall be entered in any action for the foreclosure of any mortgage any mortgagee holds on the mortgagor's real property. No emergency mortgage assistance payments may be provided unless the authority finds that:
- (1) The real property securing the mortgage is a one-to-four family owner-occupied residence, including, but not limited to, a single family unit in a common interest community, is the principal residence of the mortgagor and is located in this state;
- (2) Payments, including amounts required to be paid into escrow or impound accounts as reserves for taxes and insurance payments, including mortgage insurance, or any combination of such payments, owed by the mortgagor under any mortgage on such real property have been contractually delinquent and the mortgagee has indicated to the mortgagor its intention to foreclose;

- 177 (3) The mortgage is not insured by the Federal Housing 178 Administration under Title II of the National Housing Act, 12 USC 179 Section 1707 et seq.;
- 180 (4) The mortgagor is a resident of this state and is suffering financial 181 hardship which renders the mortgagor unable to correct the 182 delinquency or delinquencies within a reasonable time and make full 183 mortgage payments. For the purposes of subdivision (8) of this 184 subsection, in order to determine whether the financial hardship is due 185 to circumstances beyond the mortgagor's control, the authority may 186 consider information regarding the mortgagor's employment, credit 187 history and current and past household income, assets, total debt 188 service, net worth, eligibility for other types of assistance and any 189 other criteria or related factors it deems necessary and relevant;
 - (5) There is a reasonable prospect that the mortgagor will be able to resume full mortgage payments within sixty months after the beginning of the period in which emergency mortgage assistance payments are provided in accordance with a written plan formulated or approved by the authority and pay the mortgage in full in level monthly payments of principal and interest, subject only to payment changes as provided in the mortgage, by its maturity date;
 - (6) The mortgagor has applied to the authority for emergency mortgage assistance payments on an application form prescribed by the authority which includes a financial statement disclosing all assets and liabilities of the mortgagor, whether singly or jointly held, and all household income regardless of source;
 - (7) Based on the financial statement, the mortgagor has insufficient household income or net worth to correct the delinquency or delinquencies within a reasonable period of time and make full mortgage payments;
- 206 (8) There is a reasonable prospect that the mortgagor, as determined 207 by the authority, will be able to repay the emergency mortgage

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208 assistance within a reasonable amount of time under the terms of 209 section 8-265hh, including through a refinancing of the mortgage, and 210 the authority finds that, except for the current delinquency, the 211 mortgagor has had a favorable residential mortgage credit history for 212 the previous two years or period of ownership, whichever is less. For 213 the purposes of this subdivision, if a mortgagor has been more than 214 thirty days in arrears four or more times on a residential mortgage 215 within the previous year, the mortgagor shall be ineligible for 216 emergency mortgage assistance payments unless the mortgagor can 217 demonstrate that the prior delinquency was the result of financial 218 hardship due to circumstances beyond the mortgagor's control. In 219 making a determination under this subsection, the authority may 220 consider information regarding the structure of the mortgage, its 221 repayment schedule and any other relevant factors or criteria it deems 222 appropriate;

- (9) The mortgagee is not otherwise prevented by law from foreclosing upon the mortgage;
- (10) The mortgagor has not mortgaged the real property for commercial or business purposes;
- (11) The mortgagor has not previously received emergency mortgage assistance payments from the authority, provided a mortgagor who has previously received such payments shall be eligible to reapply if the mortgagor has reinstated the mortgage and the mortgagor shall not have been delinquent for at least six consecutive months immediately following such reinstatement;
- 233 (12) The mortgagor is not in default under the mortgage except for 234 the monetary delinquency referred to in subdivision (2) of this 235 subsection; and
- 236 (13) The mortgagor meets such other procedural requirements as 237 the authority may establish.

- Sec. 5. Section 8-265rr of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) As used in this section, "authority" means the Connecticut Housing Finance Authority created under section 8-244.
- 242 (b) The authority is authorized to continue to develop and 243 implement a program for home mortgage refinancing for homeowners 244 facing financial hardships affecting their ability to meet their monthly 245 mortgage obligation, including homeowners with adjustable rate 246 mortgages as an additional purpose pursuant to the provisions of 247 subdivision (32) of section 8-250. Such program shall be undertaken by 248 the authority consistent with and subject to its contractual obligations 249 to its bondholders in an initial amount of forty million dollars under 250 terms and conditions determined by the authority.
- Sec. 6. Subsection (d) of section 8-265gg of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2009*):
 - (d) The authority shall establish procedures for periodic review of the mortgagor's financial circumstances for the purpose of determining the necessity for continuation, termination or adjustment of the amount of emergency mortgage assistance payments or adjustment of the payments by the mortgagor pursuant to subsection (b) of this section. Payments shall be discontinued when the authority determines that, due to changes in the mortgagor's financial condition, the payments are no longer necessary in accordance with the standards contained in section 8-265ff, as amended by this act, or the expiration of the sixty-month period of a mortgagor eligibility for such payments under subsection [(d)] (e) of section 8-265ff, as amended by this act, whichever is sooner, and a foreclosure of the mortgagor's mortgage may, at any time thereafter, proceed without further restriction or requirement under sections 8-265cc to 8-265hh, inclusive, as amended by this act. The authority may adjust payments by the mortgagor pursuant to subsection (b) of this section based on a review under this

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270 subsection.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2009	8-265cc(7)
Sec. 2	July 1, 2009	8-265dd(b)
Sec. 3	July 1, 2009	8-265ee
Sec. 4	October 1, 2009	8-265ff
Sec. 5	from passage	8-265rr
Sec. 6	October 1, 2009	8-265gg(d)

Statement of Purpose:

To make minor changes to the Emergency Mortgage Assistance Program.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]